

# SCIENTISTS IN SUPPORT FOR AN AMBITIOUS EU NATURE RESTORATION LAW

This declaration was presented and approved during  
the [12th European Conference on Ecological Restoration](#) organised by  
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## Considering that:

- Humanity faces a 'code red' for the climate and life on Earth<sup>1</sup> with both crises fully interrelated;
- The challenges of biodiversity loss and climate change call for a massive upscaling of protection and restoration efforts of natural resources and ecosystems, in parallel with curbing pressures across ecosystems<sup>2</sup>;
- The economic benefits of conserving and restoring natural ecosystems 'outweigh' the profit of converting them for intensive human use, especially in terms of carbon storage, flood prevention, soil protection and human health<sup>3</sup>;
- Although Europe has one of the strongest nature protection legislations in the world, with a protected area network covering 18% of its land and 9% of its marine territory<sup>4</sup>, the European Union's biodiversity and ecosystems are nonetheless suffering severe and continuing decline<sup>5</sup> and, therefore, significant additional efforts and improved legislation are urgently required;
- Europe has the capacity to lead the world by example to make the [UN Decade on Ecosystem Restoration](#) a success, contributing to the UN Sustainable Development Goals and re-connecting people with nature;
- The European Commission (EC) is working on a new law, with legally binding restoration targets, as part of the [Biodiversity Strategy for 2030](#) and the European Green Deal announced in December 2019;

**We urge**, the European political leaders and policymakers to take into account the following actions and considerations to achieve ambitious, timely, cost-effective and long-lasting results from the new restoration law:

1. **Establish a legal principle on ecological restoration in the new EU law.** The 'ecological restoration principle'<sup>6</sup> aims at achieving the highest level of recovery possible where appropriate and complements existing legal principles in EU law such as the prevention

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<sup>1</sup> [IPCC 6th assessment report \(2021\)](#) ; [IPBES Report \(2019\)](#)

<sup>2</sup> [EU Ecosystem Assessment Report \(2021\)](#)

<sup>3</sup> e.g. [Bradbury et al. \(2021\)](#); [Reaser et al. \(2021\)](#); [Breed et al. \(2020\)](#); [De Groot et al. \(2013\)](#); [IPBES assessment report on land degradation and restoration \(2018\)](#)

<sup>4</sup> [https://ec.europa.eu/environment/nature/natura2000/index\\_en.htm](https://ec.europa.eu/environment/nature/natura2000/index_en.htm)

<sup>5</sup> <https://www.eea.europa.eu/themes/biodiversity/state-of-nature-in-the-eu>

<sup>6</sup> Cliquet et al. (in press). <https://onlinelibrary.wiley.com/doi/10.1111/rec.13560>

and precautionary principle. Legal principles give guidance to (national) laws and policies and can be used in courts.

2. **Additionality.** The new restoration law must strengthen, build on and complement existing obligations under the Birds and Habitats Directive (recognising that these Directives cover not all of Europe's nature areas and biodiversity), the Water Framework Directive, and the Marine Strategy Framework Directive, all of which should be fully implemented without any delay.
3. **High priority ecosystem types for restoration.** All wetlands and freshwater ecosystems, forests, permanent (semi-natural) grasslands, and shallow marine areas deserve high priority for restoration because of their crucial role in climate change mitigation and adaptation<sup>7</sup>. Minimum area targets for implementation of restoration or re-creation measures (e.g. in percent of the area lost/degraded) should be included in the law for 2030, 2040 and 2050, while recognising that full recovery of ecosystems is a process that takes time. Any further degradation of peatlands, old-growth forests and semi-natural grasslands, wherever present, should be stopped immediately and adequately enforced while eliminating all environmentally harmful subsidies<sup>8</sup>.
4. **Methodical approach based on scientific evidence.** Each Member State (MS) should urgently develop a national, science-based Restoration Strategy, in the first place for wetlands and freshwater ecosystems, semi-natural grasslands, forests and shallow marine ecosystems. Ideally, the new EU law should include binding criteria and minimum content requirements for drafting the national strategies, such as current and historical<sup>9</sup> habitat distribution maps, conservation status (including pressures), focus species and a priority plan for restoration, taking fully into account their biodiversity potential. Expert scientists need to be engaged in the process, together with civil society and relevant stakeholders<sup>10</sup>, tapping on all types of knowledge<sup>11</sup>, also in the planning phase at the site level.
5. **Climate-robust landscape-scale programs.** Sufficient scale of restoration activities is essential to deliver sustainable results and full benefits<sup>12</sup>. The EU law and national restoration strategies need to be linked to other European targets such as the establishment of at least 30% of each biogeographical area being actively protected and managed for nature (with 10% strictly protected), the connectivity needs of Article 10 of the Habitats Directive and the target for the restoration of at least 25,000 km of free-flowing rivers by 2030.
6. **Restoration in urban, agricultural, and mining landscapes.** More nature in urban and agricultural landscapes is essential to adapt to climate change for human health, to improve the ecological permeability of these landscapes and to restore typical biodiversity such as farmland birds and pollinators<sup>13</sup>. However, most of such restoration actions will qualify as remediation and rehabilitation rather than as ecological restoration. Therefore, the EU restoration law should make a clear distinction between restoration in urban and agricultural landscapes and the ecological restoration targets for natural and semi-natural ecosystems aiming for the highest possible ecological quality. If properly restored, mining

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<sup>7</sup> [OneEarth Climate Model: Teske \(ed.\)\(2019\); Seddon et al. \(2021\).](#)

<sup>8</sup> [Perry & Karousakis \(2020\)](#)

<sup>9</sup> Defining reference periods of good ecosystem condition are essential to underpin quantitative and qualitative restoration objectives. Potential Natural Vegetation maps based on soil and hydrological conditions can be used as well.

<sup>10</sup> [Swart et al. \(2018\); Bell & Reed \(2021\)](#)

<sup>11</sup> [Lake et al. \(2018\)](#)

<sup>12</sup> e.g. [Dinerstein et al. \(2019\)](#)

<sup>13</sup> [Pe'er et al. \(2020\)](#)

sites can provide surrogate habitats for many species. But the sustainable use of raw materials should be prioritized instead of destruction of habitats with conservation value.

7. **Guidance for policymakers and practitioners.** The EC, with the help of the MS and the Scientific Community<sup>14</sup>, should offer best practice guidance for ecosystem- and landscape-based implementation of active restoration and assisted spontaneous recovery measures, while highlighting the importance of native and site-specific species and ecological processes at the landscape level, including lack of connectivity and other drivers of biodiversity loss.
8. **Monitoring and reporting.** The EC, with the help of the MS and the Scientific Community, should develop and facilitate a common strategy for monitoring and reporting restoration progress, including population trends of indicator species (such as red list species) and innovative and more efficient techniques (such as remote sensing).
9. **Long-term commitment.** The longevity of the restoration results and favourable prospects of ecosystem development must be assured by sufficient funding for appropriate (adaptive) management and protection.
10. **Restoration is an investment, not a cost.** The EC and the MS must do more to mainstream the socio-economic business case and 'wise stewardship' case for restoration policies to promote and protect the human health and wellbeing of current and future generations.
11. **Restoration funding.** Dismantling adverse subsidies and carbon credit trading, together with existing funding instruments (including climate policy funds) and a substantial increase of government investments, must assure sufficient funding, preferably through a single EU co-funding instrument to reduce administrative burden. Truly sustainable economic growth and development require recognising that our long-term prosperity relies on rebalancing our demand for nature's goods and services with its capacity to supply them. It also means accounting fully for the impact of our interactions with nature across all levels of society<sup>15</sup>. It is necessary to start planning efficient taxing of activities and outcomes in and outside Europe that are harming nature and biodiversity and directing the resulting revenues to the restoration of nature.
12. **Damage to nature from climate policy needs to be fully avoided.** Nature is an essential part of the solution to climate change adaptation and mitigation. Misguided climate action can result in destructive outcomes for both biodiversity and climate. For example, subsidies for using woody biomass for energy production can harm biodiversity<sup>16</sup> and increase losses of valuable forest habitats, or poorly planned infrastructure for creating renewable energy can harm habitats and their connectivity. Afforestation of low nutrient and low carbon soils, such as dunes and dry heaths and grasslands, can destroy priority habitats with unique biodiversity value. Potential trade-offs between climate and biodiversity goals must be foreseen and avoided.

By developing and implementing these twelve recommendations European societies will reduce biodiversity losses and mitigate climate change. **This is essential for coping with the challenges of global change.**

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<sup>14</sup> General guidance in [Gann et al. \(2019\): SER principles and standards for the practice of ecological restoration](#)

<sup>15</sup> [The Economics of Biodiversity: The Dasgupta Review \(2021\)](#)

<sup>16</sup> [Camia et al. \(2020\): The use of woody biomass for energy production in the EU; Van der Wal \(2021\): Wood pellet damage](#)

The following 30 organisations and 1329 individuals have given their support to this Declaration between September – October 2021.





## List of Organisations

<i>AEET - Asociación Española de Ecología Terrestre</i>	<i>European Association of Native Seed Producers (ENSPA)</i>
<i>ALDEIA - Acção, Liberdade, Desenvolvimento, Educação, Investigação, Ambiente</i>	<i>European Ecological Federation</i>
<i>Alternet Association</i>	<i>European Federation of Soil and Water Bioengineering</i>
<i>British Ecological Society</i>	<i>Eurosite</i>
<i>Cadiz Society of Natural History</i>	<i>French Society of Ecology and Evolution</i>
<i>Catalan Institution for Natural History Institutió Catalana d'Història Natural</i>	<i>Fundación La Pedrera Catalunya</i>
<i>CIREF - Centro Ibérico de Restauración Fluvial</i>	<i>GRN - German Restoration Network Netzwerk Renaturierung</i>
<i>Commonland</i>	<i>Hellenic Ornithological Society/BirdLife Greece</i>
<i>CREAF Ecological Research Centre</i>	<i>INBO - Forest and Nature Research Institute</i>
<i>Czech Botanical Society</i>	<i>OBN - The Dutch Knowledge Network for restoration and management</i>
<i>Czech entomological society Česká společnost entomologická</i>	<i>Reseau REVER</i>
<i>Czech Society for Ornithology</i>	<i>Semillas Silvestres®</i>
<i>Czech Society of Ecology</i>	<i>SPECO - Sociedade Portuguesa de Ecologia</i>
<i>Estonian Fund for Nature Eestimaa Looduse Fond</i>	<i>The Norwegian Botanical Society Norsk Botanisk Forening</i>
<i>Society for Ecological Restoration Europe</i>	<i>Turkish Association for Landscape Architecture Education and Science (PEMDER)</i>

**List of Individuals (1329 individual supports, of which, 237 anonymous)**

<i>Adam Purcell</i>	<i>Titoki Landcare</i>	<i>Amghar Fateh</i>	<i>University M'Hamed</i>
<i>Adara Pardo</i>	<i>Universidad de Extremadura</i>	<i>An Bollen</i>	<i>Bougara Boumerdes</i>
<i>Adília Pires</i>	<i>Universidade de Aveiro</i>	<i>An Vanden Broeck</i>	<i>NEEMO</i>
<i>Adrián Maturano Ruiz</i>	<i>University of Alicante</i>		<i>Research Institute for Nature and Forest</i>
<i>Afroditi Kardamaki</i>	<i>Freelancer Ecologist</i>	<i>An Cliquet</i>	<i>Ghent University</i>
<i>Aggenbach Camiel</i>	<i>Paludosa Research</i>	<i>Ana Santos</i>	<i>Universidad Autonoma de Madrid</i>
<i>Ágústa Helgadóttir</i>	<i>Soil Conservation Service of Iceland</i>	<i>Ana Cerveira</i>	<i>Cesam</i>
<i>Agustin Garcia-Ureta</i>	<i>University of the Basque Country</i>	<i>Ana Lillebø</i>	<i>University of Aveiro</i>
<i>Ainars Aunins</i>	<i>University of Latvia</i>	<i>Ana Sousa</i>	<i>Univrsiy of Aveiro</i>
<i>Alain De Vocht</i>	<i>PXL University College</i>	<i>Ana Montero</i>	<i>Researcher</i>
<i>Alan Scott</i>	<i>Complete Ecology Limited</i>	<i>Ana Prohaska</i>	<i>University of Copenhagen</i>
<i>Alan Britton</i>	<i>Elite Ecology</i>	<i>Ana Foronda</i>	<i>Universidad de Zaragoza</i>
<i>Alastair Ferrar</i>	<i>Cunanne Stratton Reynolds</i>	<i>Ana Benítez López</i>	<i>CSIC</i>
<i>Albert Solé-Benet</i>	<i>CSIC</i>	<i>Ana C. Martínez Rendón</i>	<i>University of Cologne</i>
<i>Alberta Shearing</i>	<i>The Eden Project</i>	<i>Anabela Bernardes</i>	<i>Prof, FCUL</i>
<i>Alberto Navarro</i>	<i>Oviedo University</i>	<i>Ander Zuazo Uriarte</i>	<i>City council</i>
<i>Alberto Aguirre</i>	<i>ANBIOTEK SL</i>	<i>Anders Kolstad</i>	<i>Norwegian Institute for Nature Research</i>
<i>Alberto Vélez Martín</i>	<i>Universidad de Huelva</i>	<i>André Jardim Arruda</i>	<i>Federal University Of Minas Gerais</i>
<i>Alberto Vilagrosa</i>	<i>CEAM</i>	<i>Andrea Mondoni</i>	<i>University of Pavia</i>
<i>Alberto Lozada Silva</i>	<i>INGAM Colombia SAS</i>	<i>Andrej Baca</i>	<i>NEEMO EEIG</i>
<i>Alberto Jiménez Gómez</i>	<i>Ecoherencia / University of Malaga</i>	<i>Andres Rodriguez-Seijo</i>	<i>CIIMAR - University of Porto</i>
<i>Albin Blaschka</i>	<i>-</i>	<i>Andres Nikolai</i>	<i>Nationalpark Thayatal</i>
<i>Aleixandre Verger</i>	<i>CIDE-CSIC</i>	<i>Andrés Arnalds</i>	<i>Soil Conservation Service of Iceland</i>
<i>Alejandro Cano Saavedra</i>	<i>Plataforma de Toledo en Defensa del Tajo</i>	<i>Andrés Giménez</i>	<i>Universidad Miguel Hernández</i>
<i>Alejandro Baladrón</i>	<i>Universidad Politécnica de Madrid</i>	<i>Andrés Peredo Arce</i>	<i>Universidade de Lisboa</i>
<i>Alessio Papini</i>	<i>University of Florence</i>	<i>Andrew Spink</i>	<i>Noldus IT</i>
<i>Alex Caruana</i>	<i>University of Copenhagen and Bangor University</i>	<i>Andrzej Mikulski</i>	<i>University of Warsaw</i>
<i>Alex Emerson</i>	<i>Eden Project Learning</i>	<i>Andy Van Kerckvoorde</i>	<i>Research Institute for Nature and Forest</i>
<i>Alex Hudson</i>	<i>Botanic Gardens Conservation International</i>	<i>Angel Borja</i>	<i>AZTI</i>
<i>Alexander Weigand</i>	<i>National Museum of Luxembourg</i>	<i>Angeliki Kitsiou</i>	<i>University of the Aegean</i>
<i>Alexander Vrijdaghs</i>	<i>KU Leuven and Meise Botanical Garden</i>	<i>Anikó Csecserits</i>	<i>Centre for Ecological Research, Institute of Ecology and Botany</i>
<i>Alexandra Sherratt</i>	<i>Elite Ecology</i>	<i>Anita Petra</i>	<i>Nature Conservation Agency of the Czech Republic</i>
<i>Alexandra Aragão</i>	<i>University of Coimbra</i>	<i>Anna Mandorli</i>	<i>Student</i>
<i>Alexandre Fuster Calvo</i>	<i>Sherbrooke University</i>	<i>Anna Müllerová</i>	<i>University of South Bohemia</i>
<i>Alexandro Leverkus</i>	<i>University of Granada</i>	<i>Anna Schertler</i>	<i>University of Vienna</i>
<i>Alfonso Corzo</i>	<i>University of Cadiz</i>	<i>Anna Maria Mercuri</i>	<i>University of Modena and Reggio Emilia</i>
<i>Alice Nunes</i>	<i>Universidade de Lisboa</i>	<i>Anna Rita Frattaroli</i>	<i>Dip. Mesva univaq</i>
<i>Alina Twerski</i>	<i>Technische Universität München</i>	<i>Anna-Kaisa Ronkanen</i>	<i>Finnish Environment Institute</i>
<i>Aloma Riera Rodríguez</i>	<i>Student</i>	<i>Annalisa Falace</i>	<i>University of Trieste</i>
<i>Alvaro Roel Bellot</i>	<i>Imperial College London</i>	<i>Anne van Doorn</i>	<i>WageningenUR</i>
<i>Alvaro Moreno</i>	<i>University complutense of madrid</i>	<i>Anne Bau</i>	<i>SCS of Iceland</i>
<i>Álvaro Pérez</i>	<i>Sociedad Gaditana de Historia Natural</i>	<i>Annelies Broekman</i>	<i>CREAF</i>
<i>Amaia Vieco</i>	<i>-</i>		

<i>Annika Brinkert</i>	<i>Biological station of the county Steinfurt</i>	<i>Benjamin Jaruška</i>	<i>Institute of Forest Ecology - Slovak Academy of Sciences</i>
<i>Anthea Lemonaris</i>	<i>Greenpeace</i>	<i>Berglind Orradóttir</i>	<i>GRÓ Land Restoration Training Programme (GRÓ LRT)</i>
<i>Anthony Digrado</i>	<i>ULg-GxABT</i>	<i>Berit Köhler</i>	<i>Norwegian Institute for Nature Research</i>
<i>Anton Krištín</i>	<i>Institute of Forest Ecology SAS</i>	<i>Bernadette Pogoda</i>	<i>Alfred Wegener Institute Helmholtz Centre for Polar and Marine Research &amp; Native Oyster Restoration Alliance</i>
<i>Antonia Klöcker</i>	<i>ETH Zürich</i>	<i>Bernardo Duarte</i>	<i>MARE - Marine and Environmental Research Centre</i>
<i>Antonio Gallardo</i>	<i>Universidad Pablo de Olavide</i>	<i>Bethan Emmett</i>	<i>SER</i>
<i>Antonio Aretxabala</i>	<i>Universidad de Zaragoza</i>	<i>Birgit Gemeinholzer</i>	<i>Uni Kassel</i>
<i>Antonio López-Pintor Alcón</i>	<i>Universidad Complutense de Madrid</i>	<i>Birgit Gruber</i>	<i>Nationalpark Thayatal</i>
<i>Antonio J. Castro</i>	<i>University of Almeria</i>	<i>Bischoff Armin</i>	<i>Avignon University</i>
<i>Ants Kaasik</i>	<i>University of Tartu</i>	<i>Björn Orvar Nordén</i>	<i>Norwegian Institute for Nature Research</i>
<i>Apostolos Trichas</i>	<i>University of Crete</i>	<i>Botta-Dukát Zoltán</i>	<i>Centre for Ecological Research</i>
<i>Argyrios Sapounidis</i>	<i>Fisheries Research Institute - ELGO DIMITRA</i>	<i>Braschi Julie</i>	<i>Parc national de Port-Cros</i>
<i>Aris Christidis</i>	<i>Fisheries Research Institute</i>	<i>Briand Charlotte</i>	<i>Particulier</i>
<i>Aristides Moustakas</i>	<i>Oikos Wooden Retreat</i>	<i>Brice Checoni</i>	<i>Student</i>
<i>Arne Devriese</i>	<i>KU Leuven</i>	<i>Bruno Ens</i>	<i>Sovon Vogelonderzoek Nederland</i>
<i>Arnold van den Burg</i>	<i>Biosphere Science Foundation</i>	<i>Bryndís Marteinsdóttir</i>	<i>The Soil Conservatin Service of Iceland</i>
<i>Arthur Santos</i>	<i>Instituto Superior de Agronomia</i>	<i>Bureau Fabrice</i>	<i>Université de Rouen</i>
<i>Artur Serrano</i>	<i>Center for ecology, evolution and environmental changes</i>	<i>Cale Lawlor</i>	<i>HSE</i>
<i>Artur Furdyna</i>	<i>Rewilding Oder Delta/ Asociation of Friends oh Ina and Gowienica Rivers</i>	<i>camproux Marie-Pierre</i>	<i>Université de Strasbourg</i>
<i>Artur Cristóvão</i>	<i>Universidade de Trás-os-Montes e Alto Douro</i>	<i>Carla Khater</i>	<i>CNRS-L</i>
<i>Arturo Elozegi</i>	<i>University of the Basque Country</i>	<i>Carlo Console</i>	<i>Reparto Carabinieri Parco Nazionale del Gran Sasso e Monti della Laga - Assergi</i>
<i>Asa Lovisa Aradottir</i>	<i>Agricultural University of Iceland</i>	<i>Carlo Blasi</i>	<i>Sapienza University of Rome</i>
<i>Asmita Dubey</i>	<i>NIOO-KNAW</i>	<i>Carlos Rad</i>	<i>University of Burgos</i>
<i>Astrid Skrindo</i>	<i>NINA</i>	<i>Carlos Alonso</i>	<i>Universidad Politécnica de Madrid</i>
<i>Astrid Van Teeffelen</i>	<i>Ecogroen</i>	<i>Carme Rosell</i>	<i>Minuartia</i>
<i>Asun Rodríguez-Uña</i>	<i>Basque Centre for Climate Change-BC3</i>	<i>Carolin Mix</i>	<i>Sovon Vogelonderzoek Nederland</i>
<i>Audrey Thenard</i>	<i>Neemo</i>	<i>Carolina martínez-ruiz</i>	<i>University of valladolid</i>
<i>Audun Ruud</i>	<i>Norsk Institutt for Naturforskning</i>	<i>Carolina Elena Girometta</i>	<i>Università degli Studi di Pavia</i>
<i>Aurelio Malo</i>	<i>University of Alcalá</i>	<i>Carolyn Faithfull</i>	<i>Individual Scientist</i>
<i>Aveliina Helm</i>	<i>University of Tartu, Assoc. Prof.</i>	<i>Catarina Afonso</i>	<i>University of Lisbon</i>
<i>Axel Paulsch</i>	<i>Institute for Biodiversity Network</i>	<i>Catherine Farrell</i>	<i>Trinity College Dublin</i>
<i>Axel Bergeon</i>	<i>LPO</i>	<i>Catherine Drea Drea</i>	<i>---</i>
<i>Baiba Strazdina</i>	<i>Latvian Fund for Nature privat</i>	<i>Cazabonne Jonathan</i>	<i>Independent researcher</i>
<i>Barbara Dusek</i>	<i>BIODIV</i>	<i>Cecilia Chavana-Bryant</i>	<i>University of Oxford</i>
<i>BARET Julien</i>	<i>University of Sopron</i>	<i>celeste pereira</i>	<i>GREENGRAPE</i>
<i>Bartha Dénes</i>	<i>Technical University of Munich</i>	<i>Celia Martinez Alonso</i>	<i>CETEMAS</i>
<i>Bauer Markus</i>	<i>University of Vienna</i>	<i>Ceulemans Tobias</i>	<i>KU Leuven</i>
<i>Bea Maas</i>	<i>URBIZI</i>	<i>Charles-Hubert Born</i>	<i>Université Catholique de Louvain</i>
<i>Belen Ausejo Garriz</i>	<i>Conservative Environment Network</i>	<i>Chiara Spotorno</i>	<i>NEEMO - LIFE monitoring</i>
<i>Ben Goldsmith</i>	<i>Leuphana University of Lüneburg</i>	<i>Chris Fogwill</i>	<i>Cranfield University</i>



<i>Chris van Swaay</i>	<i>Dutch Butterfly Conservation &amp; Butterfly Conservation Europe</i>	<i>David Willyams</i>	<i>Vitroflora</i>
<i>Chris van Turnhout</i>	<i>Sovon Dutch Centre for Field Ornithology</i>	<i>David Walmsley</i>	<i>Leuphana University of Lüneburg</i>
<i>Chris Backes, Prof. dr.</i>	<i>Utrecht University</i>	<i>David Pires</i>	<i>University of Évora</i>
<i>Christel Vidaller</i>	<i>Mediterranean Institute of Biodiversity and Ecology, Marine and Continental (IMBE)</i>	<i>David Kleijn</i>	<i>Wageningen University &amp; Research</i>
<i>Christian Eichberger</i>	<i>GreenTeam Arming &amp; Eichberger</i>	<i>David Paternoster</i>	<i>Forschungsgemeinschaft LANIUS</i>
<i>Christina Ieronymidou</i>	<i>BirdLife Cyprus</i>	<i>David Bauman</i>	<i>Institut de Recherche pour le Développement (IRD)</i>
<i>Christini Fournaraki</i>	<i>CIHEAM - Mediterranean Agronomic Institute of Chania</i>	<i>David Parker</i>	<i>Self-employed</i>
<i>Christoffel Bonte</i>	<i>Natuurpunt</i>	<i>David Freudl</i>	<i>Nationalpark Thayatal GmbH</i>
<i>Christoph Milek</i>	<i>University of Vienna, Nationalpark Thayatal</i>	<i>David Ramler</i>	<i>University of Vienna</i>
<i>Cintia Quintana</i>	<i>University of Southern Denmark</i>	<i>David Paternoster</i>	<i>Umweltbundesamt - EAA</i>
<i>Claire Rutherford</i>	<i>BirdLife International</i>	<i>David Fuentes</i>	<i>Universidad de Alicante</i>
<i>Clara Ruiz González</i>	<i>Consejo Superior de Investigaciones Científicas</i>	<i>David García-Callejas</i>	<i>University of Cadiz</i>
<i>Colin Guilfoyle</i>	<i>Galway Mayo Institute of Technology</i>	<i>David Moreno Mateos</i>	<i>Harvard University</i>
<i>Connor Wild</i>	<i>Elite Ecology</i>	<i>David Arnar Stefánsson</i>	<i>SCSI</i>
<i>Constant Swinkels</i>	<i>Radboud University Nijmegen</i>	<i>De Becker Piet</i>	<i>Research Institute Nature and Forest</i>
<i>Cristian Tetelea</i>	<i>INVISIBLE NATURE</i>	<i>De Brabandere Nicolas</i>	<i>Urban Forest Europe</i>
<i>Cristina Galhano</i>	<i>ESAC-IPC</i>	<i>De Brandt Jonathan</i>	<i>Amigo Services</i>
<i>Cristina Lima</i>	<i>Lethes Go</i>	<i>De Pauw Karen</i>	<i>University of Ghent</i>
<i>Cristina Máguas</i>	<i>Centre for Ecology, Evolution and Environmental Changes</i>	<i>De Smedt Pallieter</i>	<i>Ghent University</i>
<i>Cristina Lobera</i>	<i>CIREF</i>	<i>De Vrieze Ellen</i>	<i>Ghent University</i>
<i>Cristina Branquinho</i>	<i>Universidade de Lisboa</i>	<i>Debbie Eraly</i>	<i>Bos+</i>
<i>Cristina Aponte</i>	<i>INIA CSIC</i>	<i>Delas Marion</i>	<i>Bureau d'études</i>
<i>Cynthia Tobisch</i>	<i>Weihenstephan-Triesdorf University of Applied Sciences</i>	<i>Dellicour Maiké</i>	<i>Université de Liège</i>
<i>Dagmar Hagen</i>	<i>Norwegian Institute for Nature Research</i>	<i>Delzons Olivier</i>	<i>Musem national d'histoire naturelle</i>
<i>Daniel Villero Pi</i>	<i>Forest Science and Technology Centre of Catalonia (CTFC)</i>	<i>Descy Jean-Pierre</i>	<i>Université de Liège</i>
<i>Daniel Pons</i>	<i>Natural Parks Technical Office - Barcelona Provincial Council</i>	<i>Dijkstra Vilmar</i>	<i>Zoogdierverseniging</i>
<i>Daniel Crespo</i>	<i>CIIMAR - Interdisciplinary Centre of Marine and Environmental Research</i>	<i>Dimitris Bousbouras</i>	<i>Biologist Environmentalist</i>
<i>Daniel Moya Navarro</i>	<i>Universidad Castilla-La Mancha</i>	<i>Dionisios Youlatos</i>	<i>Aristotle University of Thessaloniki</i>
<i>Daniel Lopez</i>	<i>Confederacion Hidrografica del Tajo</i>	<i>Dr Aboucaya Annie</i>	<i>Association INFLOVAR</i>
<i>Daniel Fazeli Tello</i>	<i>University of Seville</i>	<i>Dohet Alain</i>	<i>LIST</i>
<i>Daniel Arizpe Ochoa</i>	<i>Centro para la Investigacion y la Experimentacion Forestal de la Comunitat Valenciana (CIEF)</i>	<i>Dominic Martin</i>	<i>the University of Bern</i>
<i>Daniel Slodowicz</i>	<i>University of Bern</i>	<i>Dommanget fanny</i>	<i>INRAE</i>
		<i>Doze Elodie</i>	<i>Consultante environnement et développement durable</i>
		<i>Dr. Irmgard Krisai-Greilhuber</i>	<i>University of Vienna</i>
		<i>Dr. Jan Kuiper</i>	<i>Stockholm Resilience Centre</i>
		<i>Dr. Julia Schmack</i>	<i>Technical University Munich</i>
		<i>Dragica Purger</i>	<i>BIORES Bt</i>
		<i>Dre Catruijsse</i>	<i>Flanders Marine Institute</i>
		<i>Dries Landuyt</i>	<i>VLIZ</i>
		<i>Driessens Gerald</i>	<i>Forest&amp;Nature Lab, Ghent University</i>
		<i>DUBOIS Quentin</i>	<i>Natuurpunt Studie</i>
		<i>Dubut Vincent</i>	<i>Biotope Environnement</i>
		<i>Dufrene Marc</i>	<i>Aix Marseille Université</i>
		<i>Dullau Sandra</i>	<i>ULiege, Gembloux Agro-Bio Tech, Biodiversity and landscape Unit</i>
		<i>Dutoit Thierry</i>	<i>Hochschule Anhalt</i>
			<i>CNRS</i>

<i>Eckhart Kuijken</i>	<i>Ghent University, hon.prof</i>	<i>Esther Bochet</i>	<i>Consejo Superior de</i>
<i>Edina Csákvári</i>	<i>ELKH Centre for Ecological</i>		<i>Investigaciones Científicas</i>
	<i>Research</i>		<i>(CSIC)</i>
<i>Edita Baltreinaite-Gedien</i>	<i>Vilnius Gediminas</i>	<i>Eugeniusz Pronin</i>	<i>University of Gdacs</i>
	<i>Technical University</i>	<i>Eulàlia Pladevall Izard</i>	<i>University of Barcelona</i>
<i>Edivando Vitor do Couto</i>	<i>UTFPR</i>	<i>Eva Jetenská</i>	<i>AOPKR</i>
<i>Edu Dorland</i>	<i>KWR Water BV</i>	<i>Eva DeCock</i>	<i>Ghent University</i>
<i>Eduardo Ferreira</i>	<i>University of Aveiro</i>	<i>Evelyne Tales</i>	<i>INRAE</i>
<i>Eduardo Urturi</i>	<i>Goïener</i>	<i>Evette André</i>	<i>INRAE</i>
<i>Eduardo Velázquez</i>	<i>Universidad de Valladolid</i>	<i>Ewa Les</i>	<i>Baltic - River University</i>
<i>Edward Verccruysse</i>	<i>INBO</i>	<i>F. Javier Jiménez Nieva</i>	<i>Universidad de Huelva</i>
<i>Edward Truch</i>	<i>Lancaster University</i>	<i>Fabien Quétier</i>	<i>Biotope</i>
<i>Egle Tammeleht</i>	<i>University of Tartu</i>	<i>Fabio Di Tullio</i>	<i>Bayerisches Landesamt für</i>
<i>Ekaterina Trosman</i>	<i>Sasaki Associates</i>		<i>Umwelt</i>
<i>Elena Sobakina</i>	<i>APP Pichimahuida</i>	<i>Fabio Eboli</i>	<i>ENEA - Italian National</i>
<i>Elin Soomets</i>	<i>University of Tartu</i>		<i>Agency for New</i>
<i>Eline Lorer</i>	<i>Ghent University</i>		<i>Technologies, Energy and</i>
<i>Elisa Van Cleemput</i>	<i>University of Colorado</i>		<i>Sustainable Economic</i>
	<i>Boulder</i>		<i>Development</i>
<i>Elisa Berdalet</i>	<i>ICM-CSIC</i>	<i>Fabrizio Buldrini</i>	<i>Università di Bologna</i>
<i>Elisabet Kongsbakk</i>	<i>Statens vegvesen</i>	<i>Fanal Aurore</i>	<i>Université de Liège</i>
<i>Elisabeth Hildt</i>	<i>Illinois Institute of</i>	<i>Federico Selvi</i>	<i>University of Firenze</i>
	<i>Technology</i>	<i>Federico Beckmann</i>	<i>Freelance Architect -</i>
<i>Elisabeth Hein</i>	<i>Technische Universität</i>		<i>Ecological restoration</i>
	<i>München</i>		<i>practitioner</i>
<i>Elise Buisson</i>	<i>Avignon</i>	<i>Félix Picazo Mota</i>	<i>University of Granada</i>
	<i>University/Marseille</i>	<i>Fernando Saura</i>	<i>Territorios Vivos</i>
	<i>University</i>	<i>Fernando Hurtado</i>	<i>Museo Nacional de</i>
<i>Elizabete Marchante</i>	<i>University of Coimbra</i>	<i>Bocanegra</i>	<i>Ciencias Naturales</i>
<i>Ellen van Norren</i>	<i>Zoogdiervereniging</i>	<i>Fernando Vinegla</i>	<i>Por Otra PAC</i>
<i>Els De Bie</i>	<i>(INBO)</i>	<i>Ferran Pauné Fabrè</i>	<i>Pascuum</i>
<i>Els Dhiedt</i>	<i>UGent</i>	<i>Fiamma Borgni</i>	<i>University of Catania</i>
<i>Elsa Velasco</i>	<i>Fiiapp</i>	<i>Fien De Raedemaecker</i>	<i>Flanders Marine Institute</i>
<i>Elvi Liiv</i>	<i>University of Tartu</i>	<i>Filipa Torres</i>	<i>Universidade de Tràs-os-</i>
<i>Elvira Díaz Pereira</i>	<i>CEBAS (CSIC)</i>	<i>Filipe Rafael Ceia</i>	<i>Montes e Alto Douro</i>
<i>Elvira Díaz Pereira</i>	<i>CEBAS (CSIC)</i>	<i>Flóra Tinya</i>	<i>University of Coimbra</i>
<i>Eman Calleja</i>	<i>Malta College for Arts,</i>		<i>Centre for Ecological</i>
	<i>Sciences and Technology</i>	<i>Florian Wolf-Ott</i>	<i>Research</i>
<i>Emanuela Weidlich</i>	<i>Federal university of Santa</i>	<i>Florian Danzinger</i>	<i>Private</i>
	<i>Catarina</i>	<i>Floris van Zinnica</i>	<i>University of Vienna</i>
<i>Emanuele Fanfarillo</i>	<i>University of Siena</i>	<i>Bergmann</i>	<i>vZB Consultancy</i>
<i>Emanuele Zendri</i>	<i>Ministry of the Ecological</i>	<i>Floris Vanderhaeghe</i>	<i>Research Institute for</i>
	<i>Transition</i>		<i>Nature and Forest</i>
<i>Emer Ni Dhuill</i>	<i>Self employed</i>	<i>Francesco Boscutti</i>	<i>University of Udine</i>
<i>Emiel de Iombarde</i>	<i>UGent</i>	<i>Francisco Martinez Capel</i>	<i>Universitat Politecnica de</i>
<i>Emily Veltjen</i>	<i>Research Institute for</i>		<i>Valencia</i>
	<i>Nature and Forest</i>	<i>Francisco José Martín</i>	<i>University of Granada</i>
<i>Emma Williams</i>	<i>Eden Project Learning</i>	<i>Peinado</i>	
<i>Emma Cartuyvels</i>	<i>Research Institute for</i>	<i>Franco Rossi</i>	<i>pro natura</i>
	<i>Nature and Forest</i>	<i>François Tron</i>	<i>Conservation International</i>
<i>Encarna Rodríguez García</i>	<i>ALEB</i>	<i>François Mesléard</i>	<i>Tour du Valat Research</i>
<i>Encarni Montoya</i>	<i>University of Liverpool</i>		<i>Institute</i>
<i>Enrique Torres Álvarez</i>	<i>Universidad de Huelva</i>	<i>Frank Maes</i>	<i>Ghent University</i>
<i>Enrique Andivia</i>	<i>Universidad Complutense</i>	<i>Frank Huysentruyt</i>	<i>Research Institute for</i>
	<i>de Madrid</i>		<i>Nature and Forest</i>
<i>Enrique De la Montaña</i>	<i>FIRE</i>	<i>Franz Wenzl</i>	<i>HNEE</i>
<i>Erik Stange</i>	<i>NINA</i>	<i>Frederik Van Daele</i>	<i>KU Leuven</i>
<i>Erika Van den Bergh</i>	<i>INBO</i>	<i>Friso Van der Zee</i>	<i>Wageningen University &amp;</i>
<i>Erika Lorencová</i>	<i>Masaryk University</i>		<i>Research</i>
<i>Estela Romero</i>	<i>CREAF</i>	<i>Frode krogglund</i>	<i>County governor</i>
<i>Esther Brakkee</i>	<i>KWR Water Research</i>	<i>Gabriel Dorado</i>	<i>Universidad Politécnica de</i>
<i>Esther de Klerk</i>	<i>Eden Project</i>		<i>Madrid</i>

<i>Gabriele Galasso</i>	<i>Museo di Storia Naturale di Milano</i>	<i>Helge Bruelheide</i>	<i>Martin Luther University Halle-Wittenberg</i>
<i>Gaudichet Corentin</i>	<i>University Of Tours, Cnrs</i>	<i>Hendrik Trekels</i>	<i>Natuurpunt Beheer vzw</i>
<i>Geert de Snoo</i>	<i>Netherlands Institute of Ecology (INBO)</i>	<i>Henk-Jan Kooij</i>	<i>Radboud University</i>
<i>Geert De Knijff</i>	<i>Ghent University</i>	<i>Henny Grewe</i>	<i>Anhalt University of Applied Sciences</i>
<i>Geert Van Hoorick</i>	<i>UNIVERSITY OF JAEN</i>	<i>Henri Michaud</i>	<i>Conservatoire botanique national méditerranéen</i>
<i>Gema Parra</i>	<i>CIEM</i>	<i>Hens Runhaar</i>	<i>Utrecht University &amp; Wageningen University</i>
<i>Gemma Wren</i>	<i>James Hutton Institute (honorary)</i>	<i>Herlander Braz</i>	<i>Próprio</i>
<i>Geoffrey Squire</i>	<i>GeorgNo</i>	<i>Herman de swart</i>	<i>Speleo nederland scientific commission</i>
<i>Georg Nowinski</i>	<i>Hellenic Ornithological Society</i>	<i>Herman Limpens</i>	<i>Zoogdiervereniging - Dutch Mammal Society</i>
<i>George Sgouros</i>	<i>Blackthorn Ecology</i>	<i>Herman Kasper Gilissen</i>	<i>Utrecht University</i>
<i>George Smith</i>	<i>Environmental Education</i>	<i>Hess Manon</i>	<i>Mediterranean Institute of Marine and Terrestrial Biodiversity and Ecology (IMBE)</i>
<i>Georgios Yfantis</i>	<i>Centre of Eleftherio Kordelio</i>		<i>Biodiversa+ / Belgian Science Policy Office</i>
<i>Gerardo Moreno</i>	<i>Universidad De Extremadura</i>	<i>Hilde Eggermont</i>	<i>INBO</i>
<i>Gerson de Freitas Junior</i>	<i>FATEC</i>	<i>Hillaert Jasmijn</i>	<i>University of Santiago de Compostela</i>
<i>GHYSELS Aurélie</i>	<i>Brabant wallon</i>	<i>Horacio García García</i>	<i>Natuurpunt beheer vzw</i>
<i>GIRAUD Clara</i>	<i>University</i>	<i>Houthoofd Koen</i>	<i>SPEA</i>
<i>Giulia Capotorti</i>	<i>Sapienza university of rome</i>	<i>Hugo Sampaio</i>	<i>INRAE</i>
<i>Gjermund Andersen</i>	<i>Friends of the Earth - Norway</i>	<i>Hugo Clément</i>	<i>Tour Du Valat</i>
<i>Goedele Verbeylen</i>	<i>Natuurpunt Studie vzw</i>	<i>Hugo Fontes</i>	<i>Université de Bordeaux</i>
<i>Goffredo Filibeck</i>	<i>University of Tuscia</i>	<i>Hugues Blanchet</i>	<i>UK Urban Ecology Forum</i>
<i>Gonzalo de la Fuente de Val</i>	<i>Fondo Verde ONG</i>	<i>Ian Douglas</i>	<i>SLR Consulting</i>
<i>Gosselin Frédéric</i>	<i>INRAE</i>	<i>Ida Bailey</i>	<i>University of Pisa</i>
<i>Goyens Clémence</i>	<i>RBINS</i>	<i>Iduna Arduini</i>	<i>Soil conservation service of Iceland</i>
<i>Griet Nijs</i>	<i>Natuurpunt Studie</i>	<i>İðunn Hauksdóttir</i>	<i>Even Abogados</i>
<i>Guðrún Óskarsdóttir</i>	<i>University of Iceland</i>	<i>Ignacio Alonso</i>	<i>INDEPENDENT</i>
<i>Guillaume Delhayé</i>	<i>Royal Botanic Gardens Kew</i>	<i>Ignacio Mola</i>	<i>MB-PolPol</i>
<i>Guillermina Garzón</i>	<i>Ecologistas en Accion (BIOSCICAT) The Catalan Society of Sciences for the conservation of biodiversity</i>	<i>Ignacio Madinabeitia</i>	<i>Masaryk University</i>
<i>Guillermo García Pérez</i>	<i>Biotopschutzgruppe HALM</i>	<i>Igor Malenovsky</i>	<i>BfNPI</i>
<i>Günther Nowotny</i>	<i>University of Latvia</i>	<i>Imre Petróczi</i>	<i>De Vlinderstichting</i>
<i>Guntis Brumelis</i>	<i>Nationalpark Thayatal</i>	<i>Ineke Radstaat</i>	<i>CIREF</i>
<i>Haider Julian</i>	<i>Natuurpunt Studie</i>	<i>Inés Fernández</i>	<i>University of Aveiro</i>
<i>Hannes Ledegen</i>	<i>Radboud University</i>	<i>Inês Domingues</i>	<i>MARETEC - IST</i>
<i>Hans de Kroon</i>	<i>Portuguese Society for the Study of Birds</i>	<i>Inês Ribeiro</i>	<i>Rede portuguesa de Restauro</i>
<i>Hany Alonso</i>	<i>Eurosite - the European Land Conservation Network</i>	<i>Inês Correia</i>	<i>University of Lisbon</i>
<i>Harm Schoten</i>	<i>Univ. Helsinki, Dept. Forest Sciences</i>	<i>Inês Marques</i>	<i>Radboud University</i>
<i>Harri Vasander</i>	<i>Natagora</i>	<i>Ingrid Visseren-Hamakers</i>	<i>KIDO Foundation</i>
<i>Harry Mardulyn</i>	<i>Lolldaiga Hills Research Programme</i>	<i>Ingrid Lewis</i>	<i>AZTI</i>
<i>Harry Wells</i>	<i>Sunseed desert technology</i>	<i>Iñigo Muxika</i>	<i>Czech Society for Ornithology</i>
<i>Harry Stephens</i>	<i>CIEMAT</i>	<i>Irena Seibertová</i>	<i>University of Tartu</i>
<i>Héctor García-Gómez</i>	<i>(INBO)</i>	<i>Iris Reinula</i>	<i>Universidad de Granada</i>
<i>Heidi Demolder</i>	<i>New energy coalition</i>	<i>Isabel Garcia</i>	<i>Escola Superior Agrária / Instituto Politécnico de Viana do Castelo</i>
<i>Hein Dieben</i>	<i>CREAF</i>	<i>Isabel Mourão</i>	<i>Mediterranean Institute for Advanced Studies</i>
<i>Helena Vallicrosa Pou</i>		<i>Isabel Donoso</i>	<i>IMEDEA (CSIC-UIB)</i>
		<i>Isabelle Combroux</i>	<i>Université de Strasbourg</i>
		<i>Iván Mota Estes</i>	<i>TRAGSATEC</i>

<i>Iveta Járová</i>	AOPKR	<i>Jesús Muñoz Fuente</i>	Real Jardín Botánico, CSIC
<i>Jurate Sendžikaite</i>	Nature Research Centre / Foundation for Peatland Restoration and Conservation	<i>Jesús Jiménez-Ruiz</i>	CSIC
<i>Jaan Pärn</i>	University of Tartu	<i>Jí Rehounek</i>	Calla - Association for Preservation of the Environment
<i>Jacintha van Dijk</i>	Dutch Centre for Field Ornithology	<i>Jim Harris</i>	Cranfield University
<i>Jaime Díaz Morlán</i>	CIREF (Centro Ibérico de Restauración Fluvial) - Atalaya Territorio S.L.	<i>Jiri Vojar</i>	Czech University of Life Sciences Prague
<i>Jalink Mark</i>	Ecologist at KWR Water Research	<i>Joan Pino</i>	CREAF
<i>James Bullock</i>	UK Centre for Ecology and Hydrology	<i>Joan Llovet López</i>	Consorci d'Educació de Barcelona
<i>James Kennedy</i>	Eden PProject	<i>Joana Rodrigues</i>	---
<i>James Wareing</i>	---	<i>Joanna Przybylska</i>	Wildlife Research and Conservation Society
<i>Jan Darpö</i>	Uppsala Universitet	<i>João Pedro Coelho</i>	ECOMARE, CESAM and University of Aveiro
<i>Jan Breine</i>	INBO	<i>Joaquim Bosch Bosch</i>	Asociación Española de Ingeniería del Paisaje
<i>Jan Sliva</i>	NEEMO EEIG	<i>Joaquín Nicolás Fernández</i>	---
<i>Jan Keizer</i>	(CESAM), University of Aveiro	<i>Jochen Köhler</i>	Norwegian University of Science and Technology
<i>Jan Sychra</i>	Masaryk university	<i>Joerg Priess</i>	Helmholtz Centre for Environmental Research GmbH - UFZ
<i>Jana Janakova</i>	DRN	<i>Johan Coeck</i>	INBO
<i>Jane Da Mosto</i>	We are here Venice	<i>Johan Neiryck</i>	INBO
<i>Janiaud Joseph</i>	---	<i>Johana Drlíková</i>	SOP Morava
<i>Janis Priednieks</i>	University of Latvia	<i>Johannes Rüdissler</i>	University of Innsbruck
<i>Januschke Kathrin</i>	University of Duisburg- Essen	<i>Johannes Kollmann</i>	Technical University of Munich
<i>Jason Reeves</i>	Chartered Institute of Ecology and Environmental Management	<i>Johannes Rüdissler</i>	University of Innsbruck
<i>Jaume Solé Herce</i>	BIOSCIAT	<i>Johannes Jansen</i>	INBO
<i>Jaume Tormo Blanes</i>	Univesidad de Zaragoza	<i>Johannes Wilhelm</i>	Unviversity of Aveiro
<i>Jaunatre Renaud</i>	Inrae	<i>Goessling</i>	
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<i>Javier Madrigal</i>	INIA-CSIC	<i>John Davison</i>	University of Tartu
<i>Javier Martinez-Lopez</i>	CSIC	<i>John Box</i>	---
<i>Javier D. Montoya Teran</i>	Basque Centre for Climate Change	<i>John Connolly</i>	Trinity College Dublin
<i>Jean-François Ponge Ponge</i>	Muséum National d'Histoire Naturelle	<i>John Afuye</i>	AFSEN (Alliance for Sustainable Environment, Serbia)
<i>Jeff Ollerton</i>	University of Northampton	<i>Jon Hamner Magerøy</i>	Norwegian Institute for Nature Research
<i>Jelena Milovanovic</i>	Singidunum University	<i>Jonas Depecker</i>	KU Leuven
<i>Jenny Petzing</i>	Cornwall college	<i>Jonathan Verschuuren</i>	Tilburg University
<i>Jens Mutke</i>	University of Bonn	<i>Jonathan Mitchley</i>	University of Reading
<i>Jens D'Haeseleer</i>	Natuurpunt	<i>Jordan Chetcuti</i>	Trinity College Dublin
<i>Jeppe Kristensen</i>	University of Oxford	<i>Jordi Martínez-Vilalta</i>	CREAF / UAB
<i>Jeroen van der Brugge</i>	De Vlinderstichting	<i>Jordi Cortina-Segarra</i>	University of Alicante
<i>Jeroen Geurts</i>	KWR	<i>Jordi Pietx</i>	jordipietx.NET
<i>Jeroen Van Wichelen</i>	(INBO)	<i>Jordina Belmonte</i>	Universitat Autònoma de Barcelona
<i>Jerónimo Duarte</i>	GEOTA	<i>Jorge Mongil Manso</i>	Catholic University of Ávila
<i>Jesper Christensen</i>	Nykilde	<i>Jorge Palmeirim</i>	Universidade de Lisboa
<i>Jessica Stubenrauch</i>	Helmholtz Center for Enviromental Research	<i>Jorge Castro</i>	University of Granada
<i>Jessica Bitsch</i>	UNEP	<i>Jorge Lozano</i>	Complutense University of Madrid
<i>Jesus Duarte Duarte</i>	Ofitecma Marbella SL - Universidad de Málaga	<i>Jorge Mongil-Manso</i>	Catholic University of Ávila
<i>Jesús Martínez Ben</i>	fmc forestal y medioambiente consultores	<i>Joris Everaert</i>	(INBO)
		<i>Jose Lefler Jiménez</i>	ARBA CARTAGENA

<i>Jose Iriondo</i>	<i>Universidad Rey Juan Carlos</i>	<i>Kamiel Spoelstra</i>	<i>Netherlands Institute of Ecology</i>
<i>José Paranaíba</i>	<i>Radboud University Nijmegen</i>	<i>Kamila Svobodova</i>	<i>University of Goettingen</i>
<i>José A. González-Pérez</i>	<i>IRNAS-CSIC</i>	<i>Kamila Vitovcova</i>	<i>University of South Bohemia</i>
<i>José A. Carreira de la Fuente</i>	<i>UNIVERSITY OF JAEN</i>	<i>Karel Fajmon</i>	<i>Nature protection agency of the Czech Republic</i>
<i>José Ignacio Querejeta</i>	<i>National Research Council of Spain</i>	<i>Karel Prach</i>	<i>University of South Bohemia</i>
<i>Jose Luis Sánchez vidal</i>	<i>Arba cartagena</i>	<i>Karen Cox</i>	<i>INBO</i>
<i>José Luis Bueno Mingallón</i>	<i>---</i>	<i>Karin Gielen</i>	<i>Natuurpunt Studie vzw</i>
<i>José Luis Rubio</i>	<i>World Association of Soil and Water Conservation-WASWAC</i>	<i>Katalin Török</i>	<i>Centre for Ecological Research</i>
<i>José M Rey Benayas</i>	<i>Universidad de Alcalá</i>	<i>Katarína Mikulová</i>	<i>BROZ - Regional Association for Nature Conservation and Sustainable Development</i>
<i>José M. Herrera</i>	<i>Universidade de Évora</i>	<i>Katarína Slabeyová</i>	<i>Czech Society for Ornithology</i>
<i>Jose Manuel Gómez</i>	<i>Asociación amigos de la cornisa este</i>	<i>Kate Flood</i>	<i>National University of Ireland Galway</i>
<i>Jose Manuel De Miguel</i>	<i>Universidad Complutense Madrid</i>	<i>Katerina Pixová</i>	<i>Czech Univerzity of Life Sciences Prague</i>
<i>José Manuel Blanco Moreno</i>	<i>Universitat de Barcelona</i>	<i>Katerina Bubíková</i>	<i>Agentura ochrany NEEMO</i>
<i>José María Santiago Sáez</i>	<i>Biologist</i>	<i>Katerina Raftopoulou</i>	<i>VLIZ</i>
<i>Jose Ramón Becerra Carollo</i>	<i>Berdeak EQUO</i>	<i>Katerina Pargana</i>	<i>Leuphana University Lüneburg</i>
<i>José-María Barcia-Piedras</i>	<i>IFAPA</i>	<i>Katrin Süring</i>	<i>Leuphana University Lüneburg</i>
<i>Josep Pueyo-Ros</i>	<i>ICRA - Catalan Institute for Water Research</i>	<i>Katrin Katrin</i>	<i>Tilburg University</i>
<i>Josep Vila Subirós</i>	<i>University of Girona. Catalonia</i>	<i>Kees Bastmeijer</i>	<i>KU Leuven</i>
<i>Josep M. Alcañiz</i>	<i>UAB-CREAF</i>	<i>Kenny Helsen</i>	<i>Royal Museum for Central Africa</i>
<i>Josep Maria Makkarach</i>	<i>Silene Association</i>	<i>Kenny Meganck</i>	<i>SFDE</i>
<i>Josh Simpson</i>	<i>Eden Project Learning</i>	<i>Kerfridin Nicolas</i>	<i>University of Goettingen</i>
<i>Josu Elso</i>	<i>Iberian Centre for River Restoration</i>	<i>Kerstin Wiegand</i>	<i>ULiège</i>
<i>Josu G Alday</i>	<i>Universitat de Lleida</i>	<i>Kervyn Thierry</i>	<i>Natuurpunt</i>
<i>Joxe Mikel Garmendia</i>	<i>AZTI-BRTA</i>	<i>Kevin Feytons</i>	<i>Osnabrück University of Applied Sciences</i>
<i>Juan A Oliet</i>	<i>Universidad Politécnica de Madrid</i>	<i>Kiehl Kathrin</i>	<i>Multiply Impact</i>
<i>Juan A. Delgado Sáez</i>	<i>Universidad Complutense Madrid</i>	<i>Kimberly Hendler</i>	<i>Anhalt University of Applied Sciences</i>
<i>Juan Carlos Nóvoa Muñoz</i>	<i>University of Vigo</i>	<i>Kirmer Anita</i>	<i>Botanic Gardens Conservation International</i>
<i>Juan Jesus Bellido López</i>	<i>Aula del Mar / Comité Español de la UICN</i>	<i>Kirsty Shaw</i>	<i>University of South Bohemia</i>
<i>Juan José García Pérez</i>	<i>ARBA</i>	<i>Klára Rehouňková</i>	<i>Helmholtz Centre for Environmental Research</i>
<i>Juan Pedro González-Varo</i>	<i>Universidad de Cádiz</i>	<i>Klaus Henle</i>	<i>Brandenburg University of Technology</i>
<i>Julen Urcelay</i>	<i>Evangelical-Lutheran Church District Rendsburg-Eckernfoerde</i>	<i>Klaus Birkhofer</i>	<i>TUM</i>
<i>Julia-Maria Hermann</i>	<i>Centro de Investigaciones sobre Desertificación</i>	<i>Kloibhofer Judith</i>	<i>LHK-BW</i>
<i>Julian Campo</i>	<i>Helmholtz-Centre for Environmental Research</i>	<i>Koen Swinnen</i>	<i>Natuurpunt</i>
<i>Julian Rode</i>	<i>UCL</i>	<i>Koenraad Muylaert</i>	<i>KU Leuven university</i>
<i>Julie Lebeau</i>	<i>Research Institute Nature and Forest</i>	<i>Koning Inge</i>	<i>Wageningen Environmental Research</i>
<i>Juliette Mulvihill</i>	<i>HALM-Salzburg</i>	<i>Konstantina Ntemiri</i>	<i>Hellenic Ornithological Society/BirdLife Greece</i>
<i>Julio M. Alcantara Gamez</i>	<i>Universidad de Jaén</i>	<i>Koos Biesmeijer</i>	<i>Naturalis Biodiversity Center - NL Biodiversity ad Society Group</i>
<i>Junichi Fujinuma</i>	<i>University of Tartu</i>	<i>Kris Verheyen</i>	<i>University of Gent</i>
<i>Justin Roborg-Söndergaard</i>	<i>Terra Håbil Unipessoal Lda</i>		
<i>Kadri Koorem</i>	<i>University of Tartu</i>		

<i>Kris Decler</i>	<i>Research Institute for Nature and Forest</i>	<i>Lucia Ilieva</i>	<i>CSDCS</i>
<i>Krista Takkis</i>	<i>University Of Tartu</i>	<i>Lucinda Tolhurst</i>	<i>Lucid Insight Ltd</i>
<i>Kristen Suokass</i>	<i>Viru Instituut</i>	<i>Lucius Muthert</i>	<i>University of Lausanne</i>
<i>Kristijn Swinnen</i>	<i>Natuurpunt Studie</i>	<i>Lucyna Kirczuk</i>	<i>University of Szczecin</i>
<i>Kristín Svavarsdóttir</i>	<i>Soil Conservation Service of Iceland</i>	<i>Luis Gil de Sola Simarro</i>	<i>IEO</i>
<i>Kuijpers Joseph</i>	<i>ECOS: Ecological &amp; Environmental Consultancy Oss</i>	<i>Luis Gorriz</i>	<i>Universidad de Navarra</i>
<i>Lachlan Fetterplace</i>	<i>Swedish University of Agricultural Sciences</i>	<i>Luis Navarro</i>	<i>Universidad de Vigo</i>
<i>Lajos Balogh</i>	<i>Savaria Museum</i>	<i>Luis roca pérez</i>	<i>Universitat de València</i>
<i>Lambrechts Jorg</i>	<i>Natuurpunt Studie</i>	<i>Luis Andreu Cáceres</i>	<i>Universidad de Sevilla</i>
<i>Lammens Liesa</i>	<i>INBO</i>	<i>Luis Merino-Martín</i>	<i>URJC</i>
<i>langlois Estelle</i>	<i>Université de Rouen</i>	<i>Luis Cayuela</i>	<i>Universidad Rey Juan Carlos</i>
<i>LARA REDONDO GONZÁLEZ</i>	<i>UCM</i>	<i>Lukáš Viktora</i>	<i>nost ornitologická</i>
<i>Laura González Mantecón</i>	<i>Yale University</i>	<i>Lukasz Nytra</i>	<i>AOPKR</i>
<i>Laura Lopez Martin Lopez Martin</i>	<i>Universidad Rey Juan Carlos</i>	<i>Lukasz Berlik</i>	<i>Opolskie Towarzystwo Przyrodnicze</i>
<i>Laurens Sparrius</i>	<i>FLORON Plant Conservation Netherlands</i>	<i>Lusson Marie</i>	<i>Inrae</i>
<i>Laurent Yann</i>	<i>L'institut Agro</i>	<i>Luthardt Vera</i>	<i>University for sustainable development Eberswalde</i>
<i>LE GALL Anne-Sophie</i>	<i>SFDE</i>	<i>Lutz Lotte</i>	<i>Leuphana University Lueneburg</i>
<i>Le Pichon Céline</i>	<i>INRAE</i>	<i>Magni Olsen Kyrkjeeide</i>	<i>Norwegian Institute for Nature Research</i>
<i>Leen Depauw</i>	<i>Ghent University</i>	<i>Mairéad O'Donnell</i>	<i>Trinity College Dublin</i>
<i>Lena Vilà</i>	<i>Forest Science and Technology Center of Catalonia (CTFC)</i>	<i>Manos Koutrakis</i>	<i>Fisheries Research Institute, ELGO-DIMITRA</i>
<i>Lena Neuenkamp</i>	<i>University of Alicante</i>	<i>Manuel Pacheco-Romero</i>	<i>University of Almería</i>
<i>Lenka Šebelíková</i>	<i>University of South Bohemia</i>	<i>Manuel E. Lucas-Borja</i>	<i>UCLM</i>
<i>Leo Rocher</i>	<i>IMBE</i>	<i>Manuel J. Macía</i>	<i>Universidad Autónoma de Madrid</i>
<i>Leonardo H. Teixeira</i>	<i>TU of Munich</i>	<i>Manuela Raposo Magalhães</i>	<i>ISA/Lisbon University</i>
<i>Leone Tinganelli</i>	<i>Soil Conservation Service of Iceland</i>	<i>Manuela Manca</i>	<i>Free Researcher</i>
<i>Leoni Mack</i>	<i>University of Duisburg-Essen</i>	<i>Manuela Panzacchi</i>	<i>NINA Norwegian Institute for Nature Research</i>
<i>Levi Biersteker</i>	<i>Wageningen University &amp; Research</i>	<i>Marc Herremans</i>	<i>Natuurpunt Studie</i>
<i>Liduvina Calatayud Cros</i>	<i>Mediaciona</i>	<i>Marc Portier</i>	<i>VLIZ</i>
<i>Liesje Mommer</i>	<i>Wageningen University &amp; Research</i>	<i>Marc Van de walle</i>	<i>Instituut voor Natuur- en Bosonderzoek</i>
<i>Lijbert Brussaard</i>	<i>Wageningen University &amp; Research</i>	<i>Marcel Uhrin</i>	<i>P. J. Šafárik University, Košice, Slovakia</i>
<i>Linda-Liisa Veromann-Jürgenson</i>	<i>Estonian University of Life Sciences</i>	<i>marcello de vitis</i>	<i>Chicago Botanic Garden</i>
<i>Lisette De Senerpont Domis</i>	<i>NIOO-knaw</i>	<i>Marcial Felgueiras</i>	<i>A ROCHA</i>
<i>Lluis Gode</i>	<i>Ciref</i>	<i>Marco Custodio</i>	<i>Flanders Marine Institute CREAM</i>
<i>Lluis Coll</i>	<i>University of Lleida</i>	<i>Marcos Fernández Martínez</i>	<i>---</i>
<i>Lluis Benjam</i>	<i>University of Vic-Central</i>	<i>Margarida Cancela d'Abreu</i>	<i>University of Tartu</i>
<i>Loïc Gillerot</i>	<i>Ghent University</i>	<i>Margit Kõiv-Vainik</i>	<i>REVER</i>
<i>Loue Sophie</i>	<i>INRAE</i>	<i>Margot Kuntz</i>	<i>INRAE</i>
<i>Loue Sophie</i>	<i>INRAE</i>	<i>Maria Alp</i>	<i>Goulandris Natural History Museum</i>
<i>Louise Vet</i>	<i>Netherlands Institute of Ecology NIOO-KNAW</i>	<i>Maria Dimaki</i>	<i>ISCTE Iul</i>
<i>Luc Vervoort</i>	<i>Natuurpunt</i>	<i>Maria Mesquita</i>	<i>University of Jyväskylä</i>
<i>Lucas Marthe</i>	<i>université d'Avignon</i>	<i>Maria Triviño</i>	<i>Eden Project Learning</i>
<i>Lucia Gonzalez Navarrete</i>	<i>NATIVES</i>	<i>Maria Nolan</i>	<i>Estudiante</i>
<i>Lucia Rubátová</i>	<i>Comenius University in Bratislava</i>	<i>María Mancera</i>	<i>QUERCUS - National Association for Nature Conservation</i>
		<i>Maria A. Santos de Azevedo</i>	<i>Universidad de Castilla-La Mancha</i>

<i>María E. Pérez Corona</i>	<i>Universidad Complutense Madrid</i>	<i>Mateusz Grygoruk</i>	<i>Warsaw University of Life Sciences</i>
<i>Maria J I Briones</i>	<i>Universidade de Vigo</i>	<i>Mathijs Erik</i>	<i>KU Leuven</i>
<i>María J. Fernández Sanjurjo</i>	<i>Universidade de Santiago de Compostela-</i>	<i>Matouš Janca</i>	<i>Masaryk Univerzity</i>
<i>María Jesus Belzunce Segarra</i>	<i>AZTI</i>	<i>Mats Van Gestel</i>	<i>Universiteit Antwerpen</i>
<i>Maria João Horta Parreira</i>	<i>FCSH-NOVA</i>	<i>Matthias Rillig</i>	<i>Freie Universität Berlin</i>
<i>Maria João Feio</i>	<i>University of Coimbra</i>	<i>MATUTINI Florence</i>	<i>CEFE-CNRS</i>
<i>Maria Manuela Carvalho</i>	<i>FAPAS</i>	<i>Maud Latruberce</i>	<i>NEEMO</i>
<i>Maria N. Gonzalez Alcaraz</i>	<i>Universidad Politecnica de Cartagena</i>	<i>Maurice Hoffmann</i>	<i>INBO</i>
<i>Maria Rosa Paiva</i>	<i>NOVA Universidade de Lisboa, Portugal</i>	<i>Mauro Belardi</i>	<i>Eliante</i>
<i>Mariachiara Chiantore</i>	<i>Università degli Studi di Genova</i>	<i>Maxime Séleck</i>	<i>Uiveristy of Liège</i>
<i>Marian Greaves</i>	<i>Individual</i>	<i>Mayer Thomas</i>	<i>NEEMO EEIG</i>
<i>Mariana Morgado</i>	<i>Estonian University of Life Sciences</i>	<i>Maylis Desrousseaux</i>	<i>ESGT-CNAM</i>
<i>Marianne Kaldra</i>	<i>University of Tartu</i>	<i>Meelis Pärtel</i>	<i>University of Tartu</i>
<i>Mariasole Calbi</i>	<i>Università degli studi di Firenze</i>	<i>Mees Jan</i>	<i>Flanders Marine Institute</i>
<i>Marie Lusson</i>	<i>Inrae</i>	<i>Melanie Truan</i>	<i>University of California Davis</i>
<i>Marie Cors</i>	<i>---</i>	<i>Melanie Batista Batista</i>	<i>Universidade de Lisboa</i>
<i>Marie-Persephone Lambropoulos</i>	<i>University of Natural Resources and Life Sci Research Institute for Nature and Forest</i>	<i>Melinda Halassy</i>	<i>Centre for Ecological Research</i>
<i>Marijke Thoonen</i>	<i>Belgrade waterworks &amp; sewerage</i>	<i>Merce Durfort Coll Durfort</i>	<i>University of Barcelona</i>
<i>Marina Strižak</i>	<i>Flanders Marine Institute</i>	<i>Mercedes Sanz Navarro</i>	<i>Plataforma de Toledo en defensa del Tajo</i>
<i>Marine Severin</i>	<i>INRAE</i>	<i>Mertens Jan</i>	<i>Ghent University</i>
<i>Mario Lepage</i>	<i>Rey Juan Carlos University</i>	<i>Michael Bonkowski</i>	<i>Institute of Zoology, University of Cologne</i>
<i>Mario Martín Gamboa</i>	<i>Inhabit Earth</i>	<i>Michael Vrahnakis</i>	<i>University of Thessaly</i>
<i>Mario Yanez</i>	<i>University of Tartu Pärnu College</i>	<i>Michael Shrimpling</i>	<i>Eden Project Learning</i>
<i>Marit Piirman</i>	<i>Østfold University</i>	<i>Michael Glaser</i>	<i>University of Vienna</i>
<i>Marit Eriksen</i>	<i>Eden Project Learning</i>	<i>Michal Baláž</i>	<i>Catholic University in Ružomberok</i>
<i>Mark Nason</i>	<i>Czech University of Life Sciences</i>	<i>Michel Van Bergen</i>	<i>---</i>
<i>Markéta Hendrychová</i>	<i>University of Tartu</i>	<i>Michele Di Musciano</i>	<i>University of L'Aquila</i>
<i>Marko Kohv</i>	<i>Utrecht University</i>	<i>Michiel Wallis de Vries</i>	<i>De Vlinderstichting / Dutch Butterfly Conservation</i>
<i>Marleen van Rijswijk</i>	<i>OFB - French Biodiversity Office</i>	<i>Michiel Perneel</i>	<i>Flanders Marine Institute</i>
<i>Marlène Rolan-Meynard</i>	<i>Ecologist</i>	<i>Mick van Eck dos Santos</i>	<i>Ecosystem restoration camps</i>
<i>Marlon Schwienbacher</i>	<i>University of aveiro</i>	<i>Miguel Ballesteros</i>	<i>University of South Bohemia</i>
<i>Marta Monteiro</i>	<i>Centro Ecologia Funcional</i>	<i>Miguel Cabrera-Brufau</i>	<i>Consejo Superior de Investigaciones Cientificas (CSIC)</i>
<i>Marta raquel Cardoso</i>	<i>NTNU University Museum</i>	<i>Miguel Díaz-Carro</i>	<i>Amigos de la Tierra</i>
<i>Marte Fandrem</i>	<i>North Bohemian Museum</i>	<i>Miguel Constantine</i>	<i>---</i>
<i>Martin Pudil</i>	<i>University of Salzburg</i>	<i>Miguel Angel Gómez Serrano</i>	<i>University of Valencia</i>
<i>Martin Schlager</i>	<i>CNRS</i>	<i>Miguel Ángel Barba López</i>	<i>AMMA Almijara</i>
<i>Martin Jean-Louis</i>	<i>University of Tartu</i>	<i>Mikel Calle</i>	<i>University of Turku</i>
<i>Martin Zobel</i>	<i>KU Leuven</i>	<i>Milan Chytry</i>	<i>Masaryk University</i>
<i>Martin Röck</i>	<i>BirdLife Cyprus</i>	<i>Milan Ružicka</i>	<i>The Nature Conservation Agency of The Czech Republic</i>
<i>Martin Abbas Hellicar</i>	<i>Utrecht University</i>	<i>Minerva García-Carmona</i>	<i>Universidad Miguel Hernández</i>
<i>Martin Joseph Wassen</i>	<i>Belgian Science Policy Office</i>	<i>Miquel Rafa</i>	<i>Fundació Catalunya La Pedrera</i>
<i>Martine Stélandre</i>	<i>Independent botanist</i>	<i>Mireia Bartrons</i>	<i>University of Vic (UVic-UCC)</i>
<i>Martine Lejeune</i>	<i>Swiss Ornithological Institute</i>	<i>Miriam Pajares Guerra</i>	<i>Fundación Internacional para la Restauración de Ecosistemas</i>
<i>Martins Briedis</i>	<i>University of Barcelona</i>		
<i>Massimiliano Drago</i>			

<i>Mollen Frederik</i>	<i>Elasmobranch Research Belgium &amp; Vlaamse Onderzoeksgroep (VOHR)</i>	<i>Owen McIntyre</i>	<i>University College Cork</i>
<i>Monika Egerer</i>	<i>Technische Universität München</i>	<i>Paddy Woodworth</i>	<i>P Woodworth</i>
<i>Morand Serge</i>	<i>CNRS</i>	<i>Pairon Marie</i>	<i>ULiege</i>
<i>Moreira Rodrigues Vera</i>	<i>University of Aveiro</i>	<i>Panagiotis Papadopoulos</i>	<i>Med Culture</i>
<i>Mosebach Paul</i>	<i>HNE Eberswalde</i>	<i>Panayiotis</i>	<i>University of the Aegean</i>
<i>Myriam Dumortier</i>	<i>INBO</i>	<i>Dimitrakopoulos</i>	
<i>NAdège Popoff</i>	<i>INRAE</i>	<i>Paola Sangalli</i>	<i>Sangalli Coronel y Asociados S.L</i>
<i>Naedts Frederik</i>	<i>Natuurpunt</i>	<i>Paolo Macchi</i>	<i>Associazione Micologica Bresadola</i>
<i>Nancy Shaw</i>	<i>Is Forest Service</i>	<i>Parachout Christian</i>	<i>SFDE</i>
<i>Natalia Peña</i>	<i>Red Colombiana de Restauración Ecológica</i>	<i>Patricia Portier</i>	<i>Aruba Science and Technology Research Foundation</i>
<i>Nederlandt Nicolas</i>	<i>Fédération nature parks</i>	<i>Patricia Alonso Mendoza</i>	<i>UPM</i>
<i>Nele Ingerpuu</i>	<i>University of Tartu</i>	<i>Patricia Pinto da Silva</i>	<i>Municipality of Almada</i>
<i>Nena Weiler</i>	<i>NABU</i>	<i>Patricio Garcia-Fayos</i>	<i>Consejo Superior de Investigaciones Científicas</i>
<i>Nestor Fernandez</i>	<i>iDiv - German Centre for Integrative Biodiversity Research</i>	<i>Patrick Duncan</i>	<i>CNRS Chizé (retired)</i>
<i>Niall Dennigan</i>	<i>Mid Shannon Wilderness Park Awareness Group</i>	<i>Patrick Meire</i>	<i>Universiteit Antwerpen</i>
<i>Nick Hofland</i>	<i>Radboud University Nijmegen</i>	<i>Patrizia Campisi</i>	<i>University of Palermo</i>
<i>Nick Coppin</i>	<i>Chartered Institute of Ecology and Environmental Management</i>	<i>Paul Opere</i>	<i>Holcim Kenya</i>
<i>Nick Davidson</i>	<i>Nick Davidson Environmental</i>	<i>Paula Martín Gomez</i>	<i>CTFC</i>
<i>Nico Spaarkogel</i>	<i>Helmholtz Centre for Environmental Research</i>	<i>Paula Ferreira</i>	<i>UCM</i>
<i>Nicolas Vanermen</i>	<i>INBO</i>	<i>Pavel Jaška</i>	<i>Nature Conservation Agency of the Czech Republic</i>
<i>Nieves Alonso Palomino</i>	<i>---</i>	<i>Pedro Geraldés</i>	<i>SPEA</i>
<i>Nigel Lawson</i>	<i>University of Manchester</i>	<i>Pedro Villar-Salvador</i>	<i>Universidad de Alcalá</i>
<i>Nina Farwig</i>	<i>University of Marburg</i>	<i>Pedro Brufao</i>	<i>Universidad de Extremadura</i>
<i>Noreen Buttimer</i>	<i>---</i>	<i>Pedro a. Colao marín</i>	<i>Arba cartagena la unión</i>
<i>Nuno Faria da Costa</i>	<i>University of Aveiro/CESAM</i>	<i>Peiffer etienne</i>	<i>Spwarne - demna - dne</i>
<i>Nuno Oliviera</i>	<i>FAPAS - Associação Portuguesa para a Conservação da Biodiversidade</i>	<i>Penny Lee</i>	<i>---</i>
<i>Nuria Hernandez-Mora</i>	<i>Fundación Nueva Cultura del Agua</i>	<i>Peter Paap</i>	<i>Independent consultant</i>
<i>Núria Bonada</i>	<i>University of Barcelona</i>	<i>Peter Milders</i>	<i>Society for the Study and Conservation of Mammals</i>
<i>Oive Tinn</i>	<i>University of Tartu</i>	<i>Peter Pristas</i>	<i>Pavol Josef Safarik University</i>
<i>Ola Eian</i>	<i>Norwegian Botanical Society</i>	<i>Petr Petrik</i>	<i>Czech Academy, Institute of Botany</i>
<i>Olga Sánchez Roca</i>	<i>Olga Sánchez Roca</i>	<i>Petr Ocelík</i>	<i>Masaryk University</i>
<i>Olivia Lockyear</i>	<i>Eden Learning</i>	<i>Petr Ve.</i>	<i>RP SCHKO Bílé Karpaty</i>
<i>Olivier Véronique</i>	<i>Cds70</i>	<i>Petr Kment</i>	<i>National Museum</i>
<i>Ondrej Vitek</i>	<i>MalyStrazce.cz</i>	<i>Petr Paril</i>	<i>Masaryk University, Brno</i>
<i>Ondrej Mudrak</i>	<i>Institute of Botany Czech Academy</i>	<i>Petr Lumpe</i>	<i>Czech Society for Ornithology</i>
<i>Onno Roosenschoon</i>	<i>Wageningen Environmental Research</i>	<i>Petra Janecková</i>	<i>Univerzita of South Bohemia</i>
<i>Oosterlynck Patrik</i>	<i>Research Institute for Nature and Forest</i>	<i>Petros Lymberakis</i>	<i>University of Crete</i>
<i>Orsolya Valkó</i>	<i>Centre for Ecological Research</i>	<i>Petros Kakourous</i>	<i>Greek Biotope/Wetland Centre</i>
<i>Oscar Alvarado</i>	<i>The Hague Academy for Local Governance</i>	<i>Philippe Janssen</i>	<i>INRAE</i>
		<i>Philippe Lambret</i>	<i>Tour du Valat Research Institute for the Conservation of Mediterranean Wetlands</i>
		<i>Piedade Barros</i>	<i>School of Health Porto Polytechnic</i>
		<i>Piet Bergers</i>	<i>Zoogdierverseniging</i>
		<i>Pieter Hendrickx</i>	<i>Natuurpunt Beheer</i>
		<i>Pieter Van Dorsselaer</i>	<i>Natuurpunt Studie</i>



<i>Pieter Vangansbeke</i>	<i>Universiteit Gent, ForNaLab</i>	<i>Rocio Barros</i>	<i>ICCRAM</i>
<i>Pietro Minissale</i>	<i>University of Catania</i>	<i>Rocío Allende Collado</i>	<i>Restaurador de Ecosistemas</i>
<i>Pilar Barraqueta Egea</i>	<i>European Consulting EECO S.L.</i>	<i>Rodolfo Gentili</i>	<i>University of Milano- Bicocca</i>
<i>Pilar Andrés</i>	<i>CREAF</i>	<i>Rodrigo A. Martínez</i>	<i>Náttúrustofa Suðurlands</i>
<i>Polina Degtjarenko</i>	<i>University of Tartu</i>	<i>Catalan</i>	
<i>Popok zbigniew</i>	<i>Warsaw University of Lifesciences</i>	<i>Roel May</i>	<i>Norwegian Institute for Nature Research</i>
<i>Prof dr. Jan J. Boersema</i>	<i>CML Universiteit Leiden</i>	<i>Rolkova Jana</i>	<i>Agency for Nature Conservation and Landscape Protection of the CR</i>
<i>Prof Geoffrey Proffitt</i>	<i>Swansea University</i>	<i>Roman Zurek</i>	<i>Department of Ecological Researches</i>
<i>Provendier Damien</i>	<i>CBN PMP</i>	<i>Román Rojo Olivas</i>	<i>---</i>
<i>Puppincx Fanny</i>	<i>Gdeam.fr</i>	<i>Romy Schlögel</i>	<i>University of Liège</i>
<i>Puy Alomso Martinez</i>	<i>Irati Proyectos sl</i>	<i>Rosenvald Raul</i>	<i>Tartu University</i>
<i>Radim Hédľ</i>	<i>Institute of Botany, Czech Academy</i>	<i>Rosie Wood</i>	<i>Self employed</i>
<i>Rafael Carbonell Font</i>	<i>ICHN</i>	<i>Ru?er Novak</i>	<i>University of Zagreb</i>
<i>Rafael Ovalle</i>	<i>JARDINERÍA Y PAISAJE</i>	<i>Ruben Sommaruga</i>	<i>University of Innsbruck</i>
<i>Rafael Weidlich</i>	<i>---</i>	<i>Rudy van Diggelen</i>	<i>University of Antwerp</i>
<i>Rafael Pérez Beristain</i>	<i>Mutriku Natur Taldea</i>	<i>Rui M. Borges Rebelo</i>	<i>University of Lisbon</i>
<i>Rafael Tuñón Sánchez</i>	<i>Ibérica</i>	<i>Ryan Campbell</i>	<i>Society for Ecological Restoration</i>
<i>Rai Rai</i>	<i>LUKE Finland</i>	<i>Ryszard Gołdyn</i>	<i>Adam Mickiewicz University</i>
<i>Rainer Sodtke</i>	<i>Deutsches Zentrum für Luft- und Raumfahrt</i>	<i>Sabine Wanzenboeck</i>	<i>University of Innsbruck</i>
<i>Ralf Kurvers</i>	<i>MPI for Human Development</i>	<i>Saija Kuusela</i>	<i>Finnish Environment Institute</i>
<i>Ramiro Crego</i>	<i>Smithsonian Conservation Biology Institute</i>	<i>Sally Hayns</i>	<i>Chartered Institute of Ecology and Environmental Management</i>
<i>Rán Finnsdóttir</i>	<i>The Soil Conservation Service of Iceland</i>	<i>Sally Hawkins</i>	<i>University of Cumbria</i>
<i>Raquel Sánchez de Pedro Crespo</i>	<i>Universidad de Málaga</i>	<i>Salvador Rebollo</i>	<i>University of Alcalá</i>
<i>Raul de la Mata Pombo</i>	<i>Doñana Biological Station - CSIC</i>	<i>Sam Provoost</i>	<i>Research Institute for Nature and Forest</i>
<i>Rebecca Herring</i>	<i>Cornwall College</i>	<i>Samuel Aspalter</i>	<i>University of Natural Resources and Life Sciences, Vienna</i>
<i>Reinhard Steurer</i>	<i>Vienna University of Natural Resources and Life Sciences</i>	<i>Sanczuk Pieter</i>	<i>UGent</i>
<i>Remedios Bobillo</i>	<i>Pueblos Vivos Cuenca</i>	<i>Sandra Rousseau</i>	<i>KU Leuven</i>
<i>Rémy Petit</i>	<i>Inrae</i>	<i>Sandra Piesik</i>	<i>3 ideas B.V.</i>
<i>Renata Perglova</i>	<i>---</i>	<i>Sandrine Godefroid</i>	<i>Meise Botanic Garden</i>
<i>Renske Cans</i>	<i>Cans Coaching en Consultancy</i>	<i>Sanne Ruyts</i>	<i>Natuurpunt</i>
<i>Resch Carol</i>	<i>Eidg. Forschungsanstalt WSL</i>	<i>Santiago Soliveres Codina</i>	<i>University of Alicante</i>
<i>Ricardo Rocha</i>	<i>CIBIO-InBIO, University of Porto</i>	<i>Santos Cirujano</i>	<i>CSIC Ia</i>
<i>Riccardo Nigro</i>	<i>European Environmental Bureau</i>	<i>Bracamonte</i>	
<i>Richard Tudin</i>	<i>ANSE</i>	<i>Sara Vicca</i>	<i>University of Antwerp</i>
<i>Richard Scott</i>	<i>UK Urban Ecology Forum</i>	<i>Sara Alcalde</i>	<i>ULE</i>
<i>Richard Caddell</i>	<i>Cardiff University</i>	<i>Sara Palacio</i>	<i>Instituto Pirenaico de Ecología</i>
<i>Richard Millington</i>	<i>Harmil Environmental Limited</i>	<i>Sara Reverte Saiz</i>	<i>University of Mons</i>
<i>Riinu Rannap</i>	<i>University of Tartu</i>	<i>Sara Marañón Jiménez</i>	<i>CREAF</i>
<i>Robert Czerniawski</i>	<i>University of Szczecin</i>	<i>Sara Pelaez</i>	<i>University of Limerick</i>
<i>Róbert Arnar Stefánsson</i>	<i>West Iceland Nature Research Centre</i>	<i>Sarai Pouso</i>	<i>AZTI-BRTA</i>
<i>Robin Lexmond</i>	<i>Radboud University Nijmegen</i>	<i>Omaetxebarria</i>	
<i>Robin Payne</i>	<i>Instituto Superior de Agronomia, Lisbon</i>	<i>Satur De Alba Alonso</i>	<i>Universidad Complutense de Madrid</i>
<i>Robin Daelemans</i>	<i>KU Leuven</i>	<i>Schoukens Hendrik</i>	<i>Ghent University</i>
		<i>Sébastien Gallet</i>	<i>Université de Bretagne Occidentale</i>

<i>Serafín González Prieto</i>	<i>Spanish Council for Scientific Research</i>	<i>Tanja Milotic</i>	<i>INBO</i>
<i>Sergio Escribano</i>	<i>Commonspolis</i>	<i>Tatiana Minayeva</i>	<i>Care for Ecosystems UG</i>
<i>Sergio Orsini</i>	<i>Società Speleologica Italiana</i>	<i>Tatjana Oja</i>	<i>University of Tartu</i>
<i>SIBLET Jean-Philippe</i>	<i>Association des Naturalistes de la Vallée du Loing et du Massif de Fontainebleau</i>	<i>Teresa Ferreira</i>	<i>University of Lisbon</i>
<i>Siepel Henk</i>	<i>Radboud University</i>	<i>Texier Lyse</i>	<i>Study office</i>
<i>Sille Holm</i>	<i>University of Tartu</i>	<i>Thaïs Pons</i>	<i>ULB</i>
<i>Silvia Medina Villar</i>	<i>Universidad Complutense Madrid</i>	<i>Theo van der Sluis</i>	<i>Wageningen</i>
<i>Silvia Assini</i>	<i>University of Pavia</i>	<i>Theresia Markut</i>	<i>Environmental Research</i>
<i>Simon Dietzel</i>	<i>Tech. Univ. Munich</i>	<i>Thomaes Arno</i>	<i>Nationalpark Thayatal</i>
<i>Simon Barron</i>	<i>BEC Consultants</i>	<i>Thomas Wrbka</i>	<i>Research Institute for Nature and Forest</i>
<i>Simon Jolivet</i>	<i>University of Poitiers</i>	<i>Thomas Galewski</i>	<i>University of Vienna</i>
<i>Sirgi Saar</i>	<i>University of Tartu</i>	<i>Thomas Verleye</i>	<i>Tour du Valat research institute</i>
<i>Sofia Parente</i>	<i>SISV</i>	<i>Thomas Sebrechts</i>	<i>Flanders Marine Institute</i>
<i>Sofía Capellan</i>	<i>BirdLife International</i>	<i>Thor Hjarsen</i>	<i>Natuurpunt Beheer vzw</i>
<i>Soizig Le Stradic</i>	<i>Technical University of Munich</i>	<i>Tiago Morais</i>	<i>WWF Denmark</i>
<i>Solvița Rusina</i>	<i>University of Latvia</i>	<i>Tiago Esteves Carvalhaes</i>	<i>University of Lisbon</i>
<i>Sonia Quiroga</i>	<i>Universidad Complutense Madrid</i>	<i>Tim Termaat</i>	<i>Freelance</i>
<i>Sonia Santos</i>	<i>Engenho e Rio</i>	<i>Tim Bleeker</i>	<i>Bosgroep Midden Nederland / Dutch Knowledge Network for Nature Restoration and Management</i>
<i>Soors Jan</i>	<i>INBO</i>	<i>Tim Adriaens</i>	<i>Vrije Universiteit, Amsterdam</i>
<i>Sophie Cacciaguidi-Fahy</i>	<i>Formally NUI Galway</i>	<i>Timothy Koehnen</i>	<i>INBO</i>
<i>Sophie Lokatis</i>	<i>Freie Universität Berlin (INBO)</i>	<i>Tina Heger</i>	<i>UTAD-CETRAD</i>
<i>Spanhove Toon</i>	<i>Ghent University</i>	<i>Tina Christmann</i>	<i>Technical University of Munich</i>
<i>Speelman stijn</i>	<i>University of Cyprus</i>	<i>Tischew Sabine</i>	<i>University of Oxford</i>
<i>Spyros Sfenthourakis</i>	<i>UFZ</i>	<i>Titia Wolterbeek</i>	<i>Anhalt University of Applied Sciences</i>
<i>Stefan Möckel</i>	<i>Universität Wien</i>	<i>Tobias Vrede</i>	<i>De Vlinderstichting</i>
<i>Stefan Fuchs</i>	<i>Natuurpunt Beheer vzw</i>	<i>Tomáš Chuman</i>	<i>Swedish University of Agriculture</i>
<i>Stefan Van Damme</i>	<i>Leuphana University Lüneburg</i>	<i>Tony Herrera Grao</i>	<i>Charles University</i>
<i>Steffi Hobuss</i>	<i>University for Sustainable Development</i>	<i>Toomas Esperk</i>	<i>Mediodes, s.l.</i>
<i>Steinhardt Uta</i>	<i>Berdeak Equo</i>	<i>Toon Westra</i>	<i>University of Tartu</i>
<i>Stella García Ardiles</i>	<i>AgroParisTech</i>	<i>Torben Schubert</i>	<i>INBO</i>
<i>Stéphane Grivel</i>	<i>Universiteit Gent</i>	<i>Tore Solbakken</i>	<i>University of Salzburg</i>
<i>Stephanie Schelfhout</i>	<i>A Nossa Terra – ass. ambiental</i>	<i>Torsten Mainz</i>	<i>GSFF</i>
<i>Stephen Hugman</i>	<i>University of Antwerp (INBO)</i>	<i>Torsten Feys</i>	<i>Natuurpunt</i>
<i>Steven Van Passel</i>	<i>(INBO) Flanders</i>	<i>Touzot-Fadel Charlotte</i>	<i>Flanders Marine Institute (VLIZ)</i>
<i>Steven De Saeger</i>	<i>Lund University</i>	<i>Triin Reitalu</i>	<i>University of Limoges</i>
<i>Stien Heremans</i>	<i>Biologische Station</i>	<i>Tsipe Aavik</i>	<i>University of Tartu</i>
<i>Stijn Haan</i>	<i>Technical University of Munich</i>	<i>Türk Roman</i>	<i>University of Salzburg</i>
<i>Storch Hartmut</i>	<i>Vivarmor Nature</i>	<i>Ulrich Pulg</i>	<i>Norwegian Research Center</i>
<i>Strobl Katharina</i>	<i>Soil Conservation of Iceland</i>	<i>Ulrike Ruprecht</i>	<i>University of Salzburg</i>
<i>Sturbois Anthony</i>	<i>CREAF</i>	<i>Ulvi Karu</i>	<i>University of Tartu</i>
<i>Sunna Askelsdottir</i>	<i>Eden Project Learning</i>	<i>Ume Farwa</i>	<i>University of South Bohemia</i>
<i>Susana Carbonell</i>	<i>Retired Director of the SCSi</i>	<i>Urmas Saarma</i>	<i>University of Tartu</i>
<i>Susanna Marak-Freeman</i>	<i>Universidade de Aveiro</i>	<i>Ursula Jaros</i>	<i>University of Salzburg</i>
<i>Sveinn Runolfsson</i>	<i>Foundation Life Terra</i>	<i>V. Ramon Vallejo</i>	<i>Universitat de Barcelona</i>
<i>Sven Laming</i>	<i>University of Lleida</i>	<i>Vaclav John</i>	<i>AOPK</i>
<i>Sven Kallen</i>	<i>University of Tartu</i>	<i>Valentin Klaus</i>	<i>ETH Zürich</i>
<i>Svetlana Dashevskaya</i>	<i>Instituto Superior Técnico</i>	<i>Van Braeckel Alexander</i>	<i>Research Institute for Nature and Forest</i>
<i>Taavi Virro</i>			
<i>Tânia Sousa</i>			

<i>Van Den Berge Koen</i>	<i>INBO</i>	<i>Vincent Smeekens</i>	<i>Research Institute for Nature and Forest</i>
<i>Van Den Berge Sanne</i>	<i>BOS+ Vlaanderen VZW</i>	<i>Virgílio Azevedo</i>	<i>Expresso Newspaper</i>
<i>Van der Veen Arjan</i>	<i>KNNV- Landelijke Insectenwerkgroep</i>	<i>Vojtech Kotecký</i>	<i>Charles University Environment Centre</i>
<i>van Rooij Sabine</i>	<i>wur</i>	<i>Vojtech Štastný</i>	<i>Nature Conservation Agency of the Czech Republic</i>
<i>Van Ryckegem Gunther</i>	<i>Research Institute for Nature and Forest</i>	<i>Vojtech Kodet</i>	<i>Czech Society for Ornithology</i>
<i>Vanda Acácio</i>	<i>University of Lisbon</i>	<i>Voldemars Spungis</i>	<i>University of Latvia</i>
<i>Vanreusel Wouter</i>	<i>Natuurpunt Studie</i>	<i>Wackenier Mathias</i>	<i>Research Institute Nature and Forest</i>
<i>Vassia Spaneli</i>	<i>Independent</i>	<i>Wagemaker W.</i>	<i>radboud Universiteit</i>
<i>Veli Ortacesme</i>	<i>Akdeniz University</i>	<i>Westrelin Samuel</i>	<i>INRAE</i>
<i>Vendula Moravcova</i>	<i>AOPKCR</i>	<i>Wiktoria Kotowski</i>	<i>University of Warsaw / Wetlands Conservation Centre</i>
<i>Vera Maria</i>	<i>Universidade de Aveiro</i>	<i>Wim Mertens</i>	<i>Institute for Nature and Forest Research</i>
<i>Verena Gfrerer</i>	<i>Selfemployed biologist</i>	<i>Wim De Schuyter</i>	<i>Ghent University</i>
<i>Veronica De Lima Niebles</i>	<i>Independent</i>	<i>Winfried Vertommen</i>	<i>Natuurpunt Studie</i>
<i>Verónica Cors</i>	<i>Universidad de Navarra</i>	<i>Winterton Marie</i>	<i>ECOTONE</i>
<i>Veronika Kalníková</i>	<i>Beskydy Protected Landscape Area Administration</i>	<i>Wolfgang Willner</i>	<i>University of Vienna</i>
<i>Veronika Havlíčková</i>	<i>Nature Conservation Agency of the Czech Republic</i>	<i>Wouter Van Landuyt</i>	<i>INBO</i>
<i>Veronique Joukes</i>	<i>UTAD</i>	<i>Wouter Beyen</i>	<i>M-Impact</i>
<i>Vicenç Acuña</i>	<i>ICRA</i>	<i>Xavier Domene</i>	<i>Universitat Autònoma de Barcelona</i>
<i>Vicenç Carabassa</i>	<i>CREAF</i>	<i>Yasmine Verzelen</i>	<i>INBO</i>
<i>Vicente Andreu</i>	<i>Centro de Investigaciones sobre Desertificación-CIDE</i>	<i>Yolanda Canton Castilla</i>	<i>University of Almeria</i>
<i>Vicky Temperton</i>	<i>Leuphana University Lüneburg</i>	<i>Yvonne Buckley</i>	<i>Trinity College Dublin</i>
<i>Victor Fernández</i>	<i>CIREF</i>	<i>Zaida Ortega Diago</i>	<i>Universidad de Granada</i>
<i>Victor Rolo</i>	<i>University of Extremadura</i>	<i>Zdenk Vermouzek</i>	<i>Czech Society for Ornithology</i>
<i>Victor M. Santana</i>	<i>Mediterranean Center for Environmental Studies (CEAM)</i>	<i>Zebensui Morales-Reyes</i>	<i>University of Elche</i>
<i>Vicente Lopez Martin</i>	<i>GEOTECH GESTION ESPACIAL S.L.</i>	<i>Zuzana Munzbergova</i>	<i>Czech Academy of Science &amp; Charles University, Prague</i>
<i>Viehberg Finn</i>	<i>University Greifswald</i>	<i>Zuzana Raidová</i>	<i>---</i>
<i>Viktor Szigeti</i>	<i>Centre for Ecological Research</i>	<i>Zuzana Dite</i>	<i>Slovak Academy of Sciences</i>
<i>Viktoria Wagner</i>	<i>University of Alberta</i>		
<i>Vincent Coleman</i>	<i>Coleman Architects</i>		